



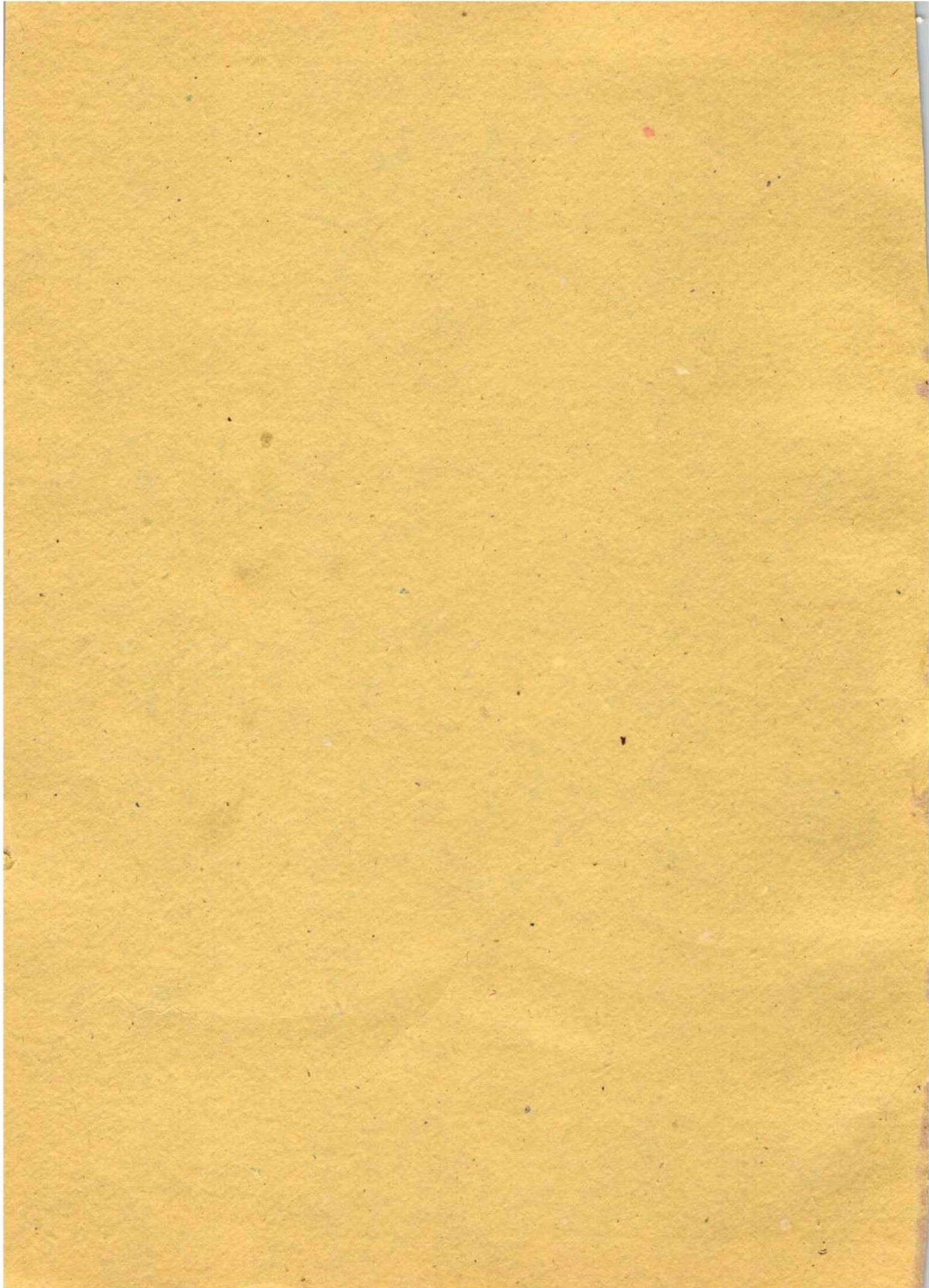
सत्यमेव जयते

CENSUS OF CENTRAL GOVERNMENT EMPLOYEES

(As on 31st March, 1991)



Government of India
Ministry of Labour
Directorate General of Employment & Training
New Delhi



REPORT-27

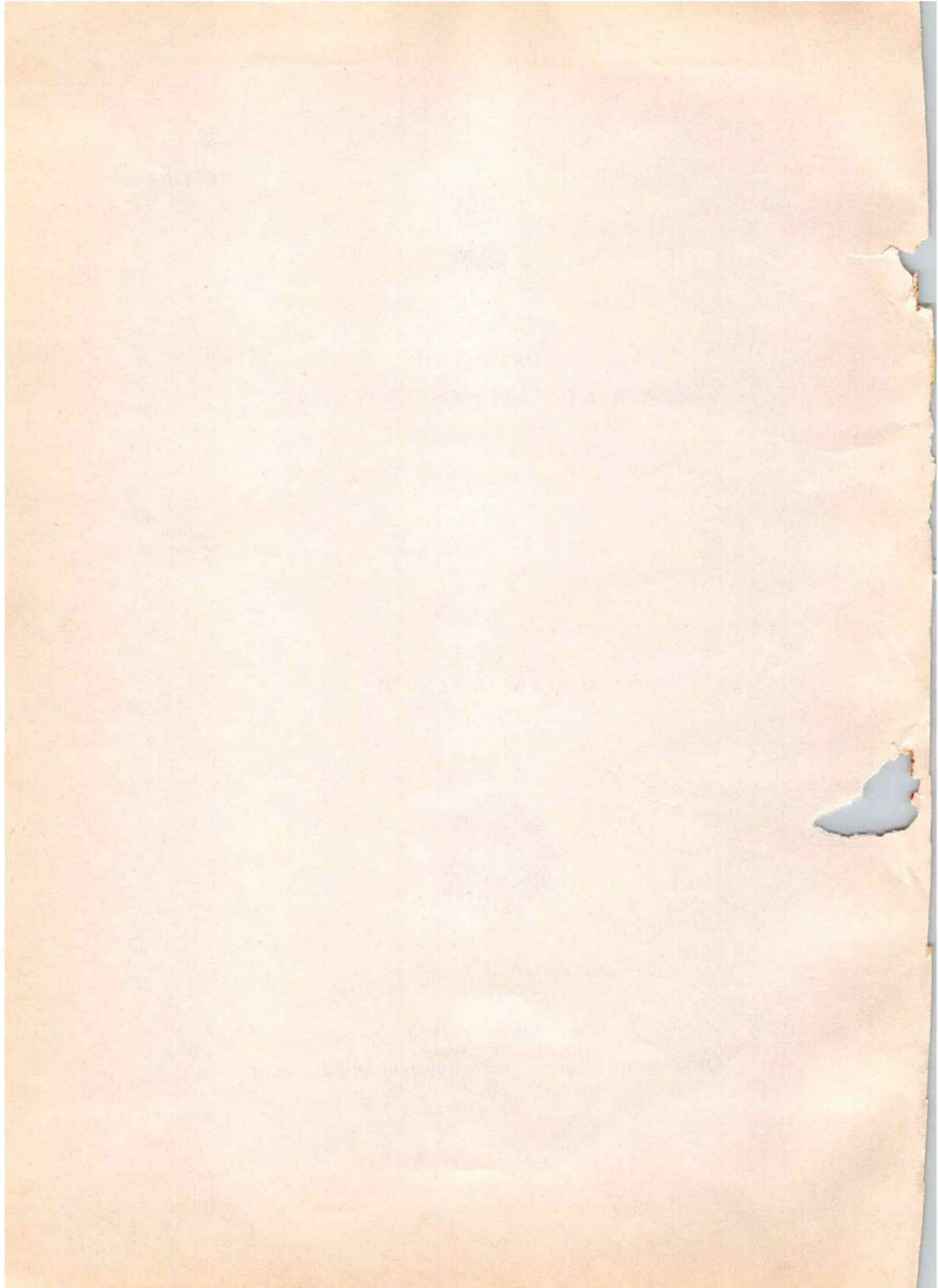


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New Delhi*



P R E F A C E

Directorate General of Employment & Training (D.G.E. & T.), Ministry of Labour, Government of India has been conducting, since 1960, the "Census of Central Government Employees" every year to update the data series on Employment profile of the Central Government Employees working in various parts of the country. The present report is the twenty/seventh in the series and presents data as on 31st March, 1991. As in the past the user will find the Report useful in effective planning and execution of welfare and service facilities for its employees.

The present Census was organised and carried out through the network of the Employment Exchanges and with the active cooperation of the Central Government Establishments located in all the Districts of the Country.

I would like to thank all the functionaries of the Directorate of Employment of States/Union Territories, Central Government Establishments and the officials of the DGE&T associated with the carrying out of the census operations and its tabulation for making this publication possible.

Dated :
Shram Shakti Bhawan
New Delhi.

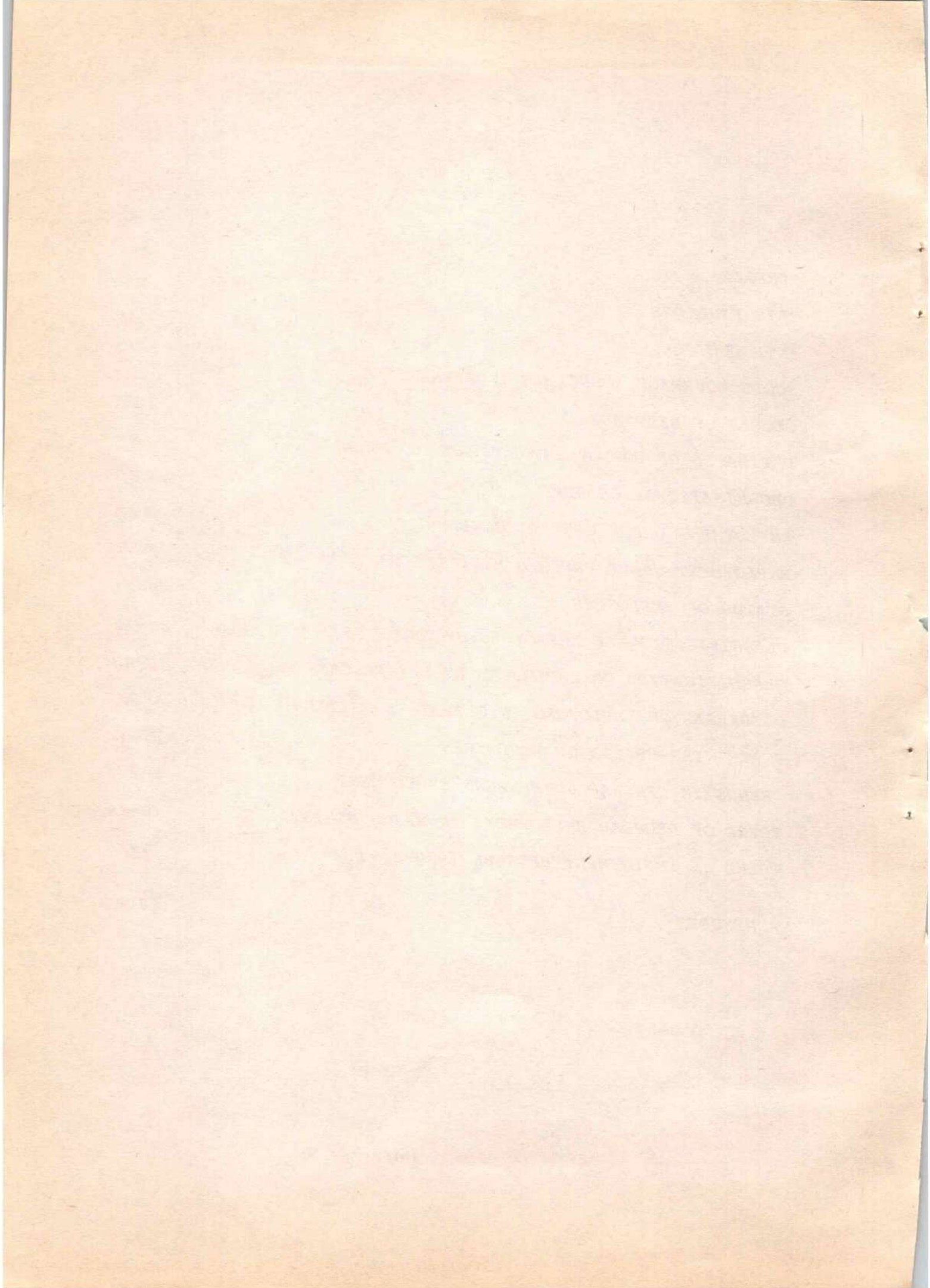
(K. S. Sarma)
Director General of
Employment & Training.

STUDY TEAM

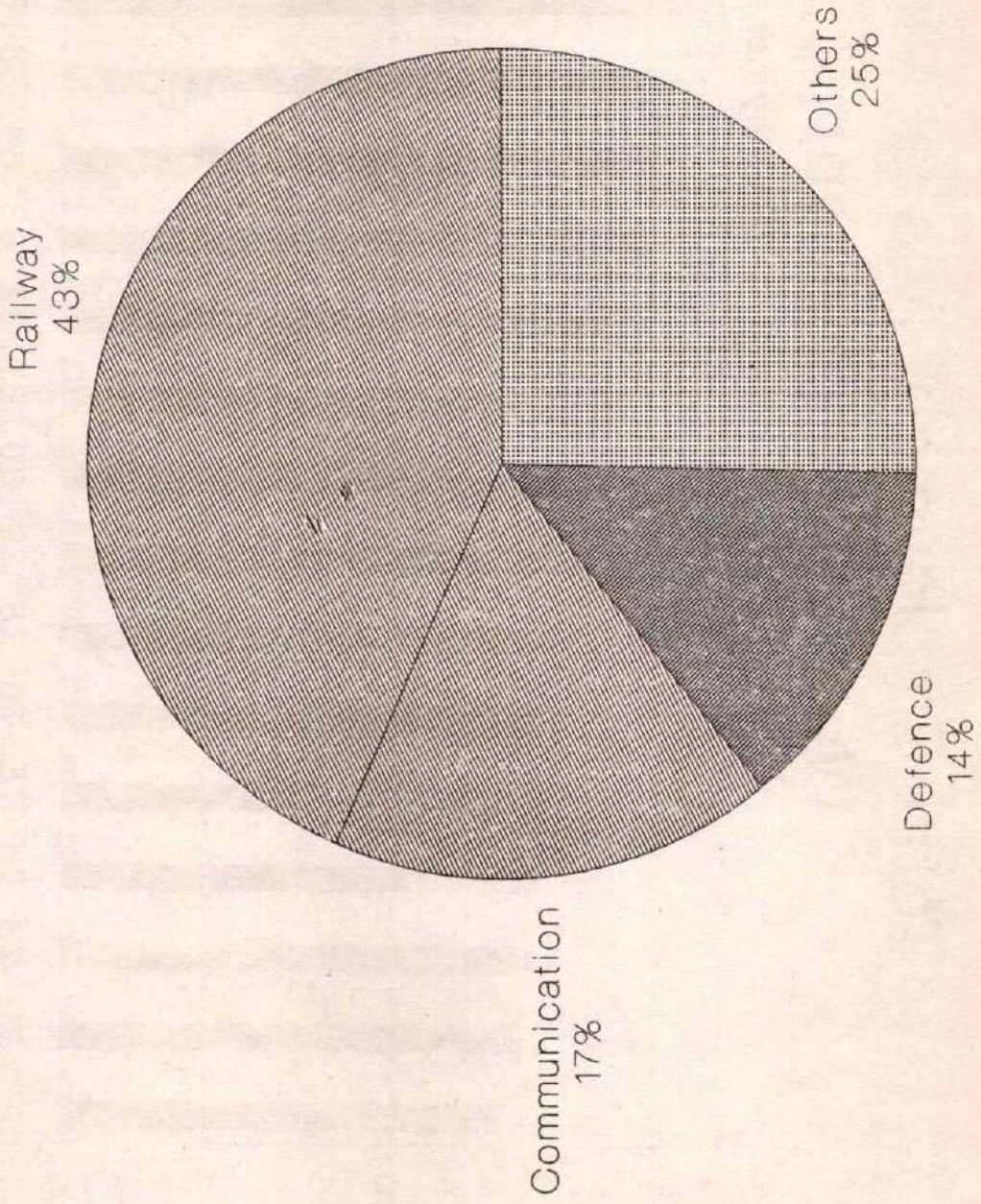
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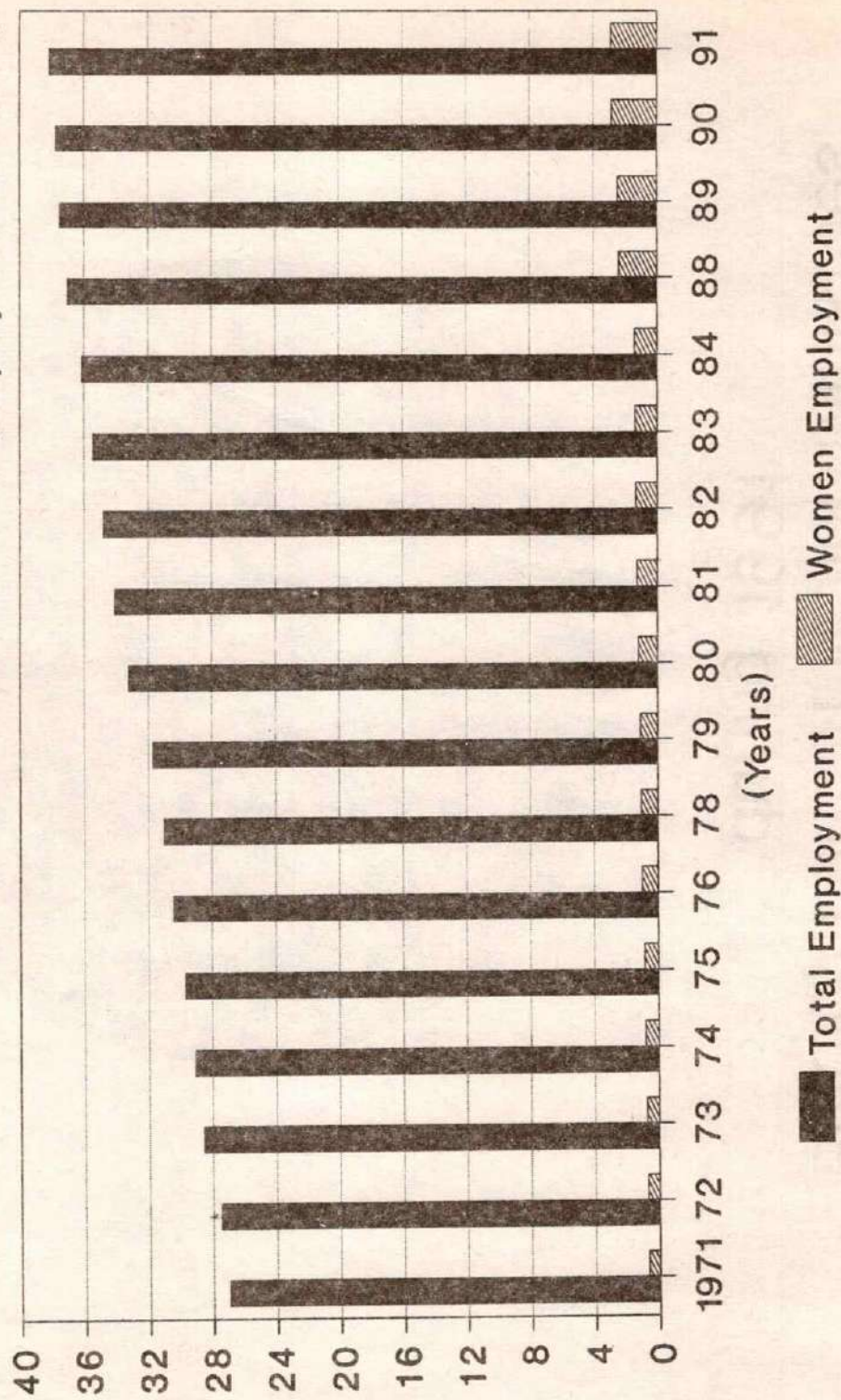


Employment in Major Ministries during 1991



Total Employment Vis-a-Vis Women Employment

(Employment in Lakhs)



Main Findings

- i) As per the results of the Census Enquiry the total employment under the Central Government as on 31st March, 1991 was 41.60 lakhs, as against 41.15 lakhs as on 31st March 1990. The employment has thus recorded an increase of 1.07% in 1991 over 1990. The number of regular Central Government Employees increased from 37.74 lakhs in 1990 to 38.13 lakhs in 1991, showing an increase of 1.01%. (Ref. para 2.1)
- ii) The employment in Ministry of Railways was highest (43.41%) followed by Communication (17.40%), Defence-Civilian (13.81%), Home Affairs (10.23%) and Finance (5.16%). Other Ministries /Departments collectively shared the rest of 9.99% of the total Central Government Employment. (Ref. para 2.2)
- iii) Out of 38.13 lakh regular employees, 2.89 lakh were women. The proportion of women in the total employment shows an increasing trend as it stood at 7.6% in 1991 as against 7.5, 6.6%, and 6.5% in 1990, 1989, and 1988 respectively. (Ref. para 2.4)
- iv) About 93% of the regular Central Government employees enjoyed a permanent status either in the post they held in 1991 or in a lower post, as against 92% in the previous year (1990). (Ref. para 2.5)
- v) 96.4% of Regular Central Government Employees were Non-Gazetted. The ratio of Gazetted to Non-Gazetted Employees were 1:27. In Ministry of Railways the ratio however was 1:112. (Ref. Para 2.5 & Para 2.7)
- vi) Among regular employees, 44.6% were holding Group 'C' posts and 46.2% were in Group 'D' posts. 6.7% were holding Group 'B' posts whereas the number of persons holding Group 'A' post were only 2.4%. (Ref. para 2.8)
- vii) About 91% of the regular Central Government Employees were drawing a basic pay less than Rs2000.. (Ref. para 2.9)
- viii) Of the regular Central Government employees 41.8% were in offices located in 'C' class cities, 7.9% in B-1 class cities, 18.3% in B-2 class cities and 24.7% in 'A' class cities. The percentage of employees in the unclassified cities were only 7.3%. (Ref. para 2.10).
- ix) Among the States and Union Territories in the country, the state of Maharashtra continues to have the highest number of regular Central Government employees (14.21%), followed by Uttar Pradesh (13.81%), West Bengal (12.89%), Tamil Nadu (7.55%), Delhi (7.42%), Andhra Pradesh (6.45%), Bihar (5.71%) and Madhya Pradesh (5.68%). (Ref. para 2.12)

मुख्य उपलब्धियाँ

१) जनगणना जाँच के परिणामानुसार केन्द्र सरकार के तहत ३१ मार्च, १९९० को कल रोजगार ४१.१५ लाख की तुलना में ३१ मार्च, १९९१ को ४१.६० लाख था। अतः १९९० की तुलना में १९९१ में नियोजन में १.०७ प्रतिशत की वृद्धि हुई। केन्द्र सरकार के नियमित कर्मचारियों की संख्या में १९९० में ३७.७४ लाख से १९९१ में ३८.१३ लाख की वृद्धि हुई है जो कि १.०१ प्रतिशत की वृद्धि को दर्शाता है (संदर्भ पैरा २.१)।

11) रेल मंत्रालय में नियोजन सबसे अधिक (४३.४१%) था, इसके पश्चात संचार मंत्रालय में (१७.४०%), रक्षा-सिविलियन (१३.८१%), गृह मंत्रालय में (१०.२३%) तथा वित्त में यह (५.१६%) था। कुल केन्द्रीय सरकारी रोजगार की शेष ९.९९% की सामूहिक भागीदारी अन्य मंत्रालयों/विभागों की थी (संदर्भ पैरा २.२)।

111) ३८.१३ लाख स्थायी कर्मचारियों में से २.८९ लाख महिलाएँ थीं। कुल नियोजन में महिलाओं का अनुपात वर्धमान प्रवृत्ति को दर्शाता है क्योंकि यह १९९०, १९८९ तथा १९८८ में क्रमशः ७.५%, ६.६७% तथा ६.५% की तुलना में १९९१ में ७.६% रहा। (संदर्भ पैरा २.४)

1V) पिछले वर्ष (१९९०) में ९२% की तुलना में, केन्द्रीय सरकार के नियमित कर्मचारियों के लगभग ९३% कर्मचारी या तो १९९१ में जिस पद पर थे उसमें या उससे निम्न पद पर स्थायी रूप से रहे। (संदर्भ पैरा २.५)

V) केन्द्र सरकार के नियमित कर्मचारियों में से ९६.४% अराजपत्रित थे। राजपत्रित एवं अराजपत्रित कर्मचारियों में १:२७ का अनुपात था। तथापि, रेल मंत्रालय में यह अनुपात १:११२ था। (संदर्भ पैरा २.५ तथा पैरा २.७)

V1) नियमित कर्मचारियों में से ४४.६% ग्रुप "ग" पद तथा ४६.२% ग्रुप "घ" पद पर थे। ६.७% ग्रुप "ख" पद पर थे जबकि ग्रुप "क" पद वाले व्यक्तियों की संख्या केवल २.४% थी। (संदर्भ पैरा २.८)

V11) केन्द्र सरकार के नियमित कर्मचारियों में से लगभग ९१% कर्मचारी २०००/-रु. से कम मूल वेतन प्राप्त कर रहे थे। (संदर्भ पैरा २.९)

V111) केन्द्र सरकार के नियमित कर्मचारियों के ४१.८% कार्यालय "ग" श्रेणी के नगरों में, ७.९% ख-१ श्रेणी में, १८.३% ख-२ श्रेणी तथा २४.७% "क" श्रेणी के नगरों में स्थित थे, कर्मचारियों की प्रतिशतता केवल ७.३% थी। (संदर्भ पैरा- २.१०)

1x) देश भर के राज्यों तथा संघ शासित प्रदेशों में से महाराष्ट्र राज्य में केन्द्रीय सरकार के नियमित कर्मचारियों की संख्या वही सबसे अधिक (१४.२१%) रही, इसके पश्चात उत्तर प्रदेश में (१३.८१%), पश्चिम बंगाल में (१२.८९%), तमिल नाडु में (७.५५%), दिल्ली में (७.४२%), आन्ध्र प्रदेश में (६.४५%), बिहार में (५.७१%) तथा मध्य प्रदेश में (५.६८%) रही। (संदर्भ पैरा २.१२)

REPORT ON THE CENSUS OF CENTRAL GOVERNMENT EMPLOYEES

(As on 31st March, 1991)

INTRODUCTION

The Government of India, Ministry of Labour (Directorate General of Employment & Training) has been conducting since 1960 the "Census of Central Government Employees" every year with 31st March as its reference date. The present report which is twenty seventh in the series covered Central Government Employment as on 31st March, 1991. The main purpose of the Census was to provide employment details on aspects such as pay-ranges of employees, sex-structure, status, tenure of service, group of posts (Gazetted/non-gazetted), location by States and Class of cities.

SCOPE, COVERAGE, CONCEPTS & DEFINITIONS

1.2. The Census covered all employees holding civilian posts under Central Government Establishments which existed on the 31st of March, 1991 and whose pay & allowances, honoraria or any other remuneration were paid out of the consolidated Funds of India. The Returns that were prescribed and used for collection of Census data are placed at annexures 1.1, 1.2 & 1.3. These inter alia as an agendum contain suitable explanatory notes on the coverage, concepts and definitions adopted for the conduct of Census Enquiries. These could be seen from Annexure 1.4.

DEGREE OF RESPONSE

1.3. The basic data under the Census was collected from almost all Central Government Establishments borne on the "Employers' Register" maintained at the Employment Exchanges through their net-work spread all over the country. However, Census returns duly filled-in by the Employers could be received from only 5446 establishments out of 7539 establishments. The response was thus around 72 per cent.

ESTIMATES OF EMPLOYMENT FOR NON-RESPONDING ESTABLISHMENTS.

1.4. Total number of employees in each of the non-responding establishments was obtained from the respective "Employers' Registers" maintained at the Employment Exchanges under the Employment Market Information (EMI) Programme. The distribution of these employees by pay-ranges, tenure of service etc. were then estimated on the basis of proportions observed in the responding establishments or on the basis of proportions observed in the previous censuses.

ORGANISATIONAL CHANGES

1.5. The organisational set up of various Ministries/Departments during the inter-Census period i.e., from 1st April, 1990 to 31st March, 1991 did not change considerably and therefore the data presented permit comparability with the data of the last census.

EMPLOYMENT UNDER CENTRAL GOVERNMENT

2.1. The total number of Civilian Employees (excluding casual labour) under Central Government Establishments as on 31st March, 1991 was 41.60 lakhs, of which 38.13 lakhs were regular and 3.47 lakhs were non-regular (i.e. work charged employees, staff paid from contingencies, extra departmental staff and staff locally recruited by Indian Missions abroad). The following table shows an overall changes noticed in the level of Central Government Employment (separately for regular & non-regular staff) as on the 31st of March 1990 & 1991:

Table -1

CENTRAL GOVERNMENT EMPLOYMENT
(1990 & 1991)

Category of Employees	(Number in lakhs)			
	Number of Employees as on 31st March		Increase\decrease	
	1990	1991	(+) Number	(-) Percentage
1	2	3	4	5
Regular	37.74	38.13	+0.38	+1.01
Non-Regular	3.41	3.47	+0.06	+1.76
Total	41.15	41.60	+0.44	+1.07

*Total may not tally due to rounding

The total employment under Central Government as on 31st March, 1991 increased by 0.44 lakhs (1.07 per cent). Regular Employees, however, registered an increase of 0.38 lakhs (1.01%)

EMPLOYMENT UNDER VARIOUS MINISTRIES

2.2 The distribution of regular Employees in Major Ministries was as follows :

Table-2

Regular Central Government Employment in Major Ministries as on 31st March, 1991

Sl. No.	Ministry	No. of regular employees	%age to total
1	2	3	4
1.	Communication	663578	17.40
2.	Defence(Civilian)	526531	13.81
3.	Finance	196676	5.16
4.	Home Affairs	390161	10.23
5.	Railways	1654985	43.41
6.	Others	380719	9.99
Total		3812650	100.00

The Ministry of Railways, employed 43.4% of the total regular Central Government Employees followed by Ministry of communications (17.4%) ,Ministry of Defence (13.8%), Ministry of Home Affairs (10.2%) and the Ministry of Finance (5.2%). These five Ministries taken together accounted for 90.01 per cent of the total Central Government Employment . The residual employment (9.99%) was shared by all other Ministries\Departments.

MINISTRYWISE COMPARISON OF EMPLOYMENT IN 1991 OVER 1990.

2.3 Regular Employment under Central Government increased by 38254 (1.01%) between 1990-1991. It would be seen from the data in table-3 that the highest increase was recorded under others. Ministry of Finance and Ministry of Home Affairs recorded an increase of 2.65% and 1.72% respectively. Defence Ministry however recorded a decrease of about 2.16%.

Table- 3

SHARE OF REGULAR EMPLOYMENT IN DIFFERENT MINISTRIES.
(1990 & 1991)

Sl. no.	Ministry\Department	Regular Employment as on 31st March		Increase (1991 over 1990)	
		1990	1991	No. (%age to total)	%age
1	2	3	4	5	6
1.	Communication	657175	663578	6403 (16.74)	0.97
2.	Defence (Civilian)	538142	526531	-11611 (-30.35)	-2.16
3.	Railway	1649294	1654985	5691 (14.88)	0.34
4.	Home Affairs	383572	390161	6589 (17.22)	1.72
5.	Finance	191596	196676	5080 (13.28)	2.65
6.	Others	354617	380719	26102 (68.23)	7.36
Total		3774396	3812650	38254	1.01

WOMEN EMPLOYMENT UNDER CENTRAL GOVERNMENT:

2.4 Women employment under Central Government has been found to the extent of 2.89 lakhs which is only 7.58 per cent of the total regular Central Government Employment. There has been an overall increase of 1.98 percent compared to last year. It is also encouraging that the share of women employees has been constantly rising up year after year since 1961. Women employees together with their proportion in the total employment in the major employing Ministries for the years 1990 & 1991 are shown in Table-4.

Table- 4

WOMEN EMPLOYMENT IN MAJOR EMPLOYING
MINISTRIES (1990 & 1991)

Sl.no	Ministry	Women Employment			
		1990		1991	
		Number	%age share	Number	%age share
1	2	3	4	5	6
1.	Communications	77768	11.93	79740	12.02
2.	Railways	61788	3.78	61788	3.73
3.	Defence (Civilian)	36412	8.71	36412	6.92
4.	Others	107412	11.56	111059	11.48
Total		283380	7.51	288999	7.58

It will be observed from the above table-4 that women employment has increased in the Ministry of Communication (2.54%) and in the Ministries/Departments coming under others. The participation of Women was highest in Communication Ministry. Participation of Women in Railways and Defence is quite less compared to overall participation.

STATUS OF CENTRAL GOVERNMENT EMPLOYEES:

2.5 93.36% of the of regular Central Government Employees were permanent whereas 6.64% were temporary. The break up of Gazetted and Non-gazetted regular employees classified by their status in service is given in Table-5.

Table- 5

REGULAR CENTRAL GOVERNMENT EMPLOYEES CLASSIFIED
BY THEIR STATUS IN SERVICE IN 1991

Status of Service	Gazetted		Non-Gazetted		Total	
	No.	%age	No.	%age	No.	%age
Permanent	126206	92.88	3433367	93.38	3559573	93.36
Temporary	9675	7.12	243402	6.62	253077	6.64
Total	135881 (3.56%)	100	3676769 (96.44%)	100	3812650 (100%)	100

Ministry-wise break-up of employees according to their status can be seen from results presented in the Annexure 2.1.

2.6 Further analysis of data has revealed that among the regular Central Government Employees over-all share of "Gazetted Employees" slightly reduced from 3.59 per cent in 1990 to 3.56 per cent in 1991. In the case of Non-gazetted employees the actual share increased from 96.41 per cent in 1990 to 96.44 per cent in 1991.

2.7 The ratio of Gazetted to Non-Gazetted employees was as high as 1:112 in the Establishments under Ministry of Railways. The overall ratio however, works out to 1:27. Ministry-wise details are indicated in Table-6.

Table-6

GAZETTED AND NON-GAZETTED EMPLOYEES IN DIFFERENT MINISTRIES AS ON 31st MARCH, 1991.

Sl. No.	Ministry\Department	No. of Employees		No. of Non-Gazetted Employees per Gazetted Employees
		Non-Gazetted	Gazetted	
1	2	3	4	5
1.	Agriculture	11571	1458	8
2.	Atomic Energy	22529	12046	2
3.	Civil Aviation	15879	2150	7
4.	Commerce	11149	1966	6
5.	Communication	647565	16013	40
6.	Defence-Civilian	512038	14493	35
7.	Electronics	890	513	2
8.	Energy	4495	1106	4
9.	Environment	4090	421	10
10.	External Affairs	4428	995	4
11.	Finance	178278	18398	10
12.	Food & Civil supplies	3175	693	5
13.	Health & Family Welfare	19444	2616	7
14.	Home Affairs	374644	15517	24
15.	Human Resource Development.	10136	933	11
16.	Audit & Accounts	55322	4808	12

Table-6 (contd.)

1	2	3	4	5
17. Industry		6878	908	8
18. Information & Broadcasting		24917	3652	7
19. Labour		7042	1019	7
20. Law & Justice		2417	848	3
21. Petroleum, Gas & Chemicals		379	133	3
22. Planning		4763	487	10
23. Railways		1640408	14577	112
24. Rural Development		1678	611	3
25. Science & Technology		16528	1231	13
26. Space		11576	5588	2
27. Steel & Mines		10089	2024	5
28. Surface Transport & Shipping.		6038	688	9
29. Tourism		356	73	5
30. Urban Development		34399	4191	8
31. Water Resource		11593	2091	6
32. Welfare		751	299	3
33. Others		21324	3335	6
Total		3676769	135881	27

CLASSIFICATION OF EMPLOYEES BY GROUP OF POSTS HELD:

2.8 The data collected from the employing establishments through the Census Enquiry of 1991 has indicated that the proportion of Central Government Employees in the A&D Group of posts improved marginally compared to last census. Actual classification of employees by group of posts both for 1990 & 1991 can be seen from the results detailed in the table-7:

Table - 7

**REGULAR CENTRAL GOVERNMENT EMPLOYEES CLASSIFIED BY GROUP
OF POSTS HELD
(1990 & 1991)**

Group of posts	1990		1991	
	No. of Employees	%age to Total	No. of Employees	%age to Total
1	2	3	4	5
A	84140	2.23	89601	2.35
B	270513	7.17	254525	6.68
C	1774005	47.00	1698805	44.56
D	1639626	43.44	1762804	46.23
Break up not available	6112	0.16	6915	0.18
Total	3774396	100	3812650	100

The data above reveals that bulk of employees held either group D or Group C posts, their shares being 46.23 per cent and 44.56 per cent respectively. As against this group A & B posts (inclusive of the non-gazetted in group B) had meager shares of 2.35 & 6.68 percent respectively.

CLASSIFICATION OF EMPLOYEES BY PAY-RANGES

2.9 The concept of pay used under the Census Enquiries refers to the basic pay and hence may be interpreted to exclude other allowances or special pay etc. that are also admissible to Central Government Employees. The strength of Employees in various pay-ranges are shown in table-8 both for 1990 & 1991:

Table - 8

DISTRIBUTION OF CENTRAL GOVERNMENT EMPLOYEES (REGULAR)
ACCORDING TO VARIOUS PAY-RANGES

Pay-Ranges (in Rs.)	1990		1991	
	No. of Employees	%age to Total	No. of Employees	%age to Total
1	2	3	4	5
(-)800	264646	7.01	299417	7.85
800-949	761664	20.18	801684	21.03
950-1099	619428	16.41	668618	17.54
1100-1199	298586	7.91	331803	8.70
1200-1349	457642	12.13	420905	11.04
1350-1499	388853	10.30	361626	9.49
1500-1749	424735	11.25	395772	10.38
1750-1999	204189	5.41	188699	4.95
2000-2299	134961	3.58	126047	3.31
2300-2599	76063	2.02	72112	1.89
2600-2999	59489	1.58	56366	1.48
3000-3499	40212	1.06	43187	1.13
3500-4499	29488	0.78	31263	0.82
4500-5499	8694	0.23	9177	0.24
5500-6499	3447	0.09	3560	0.09
6500 (&+)	2299	0.06	2414	0.06
Total	3774396	100.00	3812650	100.00

In the pay-ranges upto Rs.1199 and Rs. 3000 to 5499 proportions of employees is more than that of 1990, while the proportion of employees in pay ranges Rs.1200 to 2999 have decreased. About 91% of the employees are in receipt of basic salary less than Rs.2000/-. The distribution of employees by various pay-ranges in various Ministries/Departments are given in the Annexure 2.2.

DISPERSAL OF EMPLOYEES IN CLASSIFIED CITIES:

2.10 Central Government Establishments under the Census Enquiries furnish details of their staff actually working in each of the A, B-1, B-2 and C class cities. In the case of those establishments who did not furnish details about their staff strength for each class of cities, the entire staff has been considered to have been working in the same city where the reporting establishment is located. The location of regular Central Government Employees in different Class-A cities as also the total employment in B-1, B-2 and C class cities has been presented in Table-9.

Table-9

LOCATION OF EMPLOYEES IN DIFFERENT CLASS OF CITIES.

Class\city	Employment in 1991	
	No.	%age to total
"A" Cities	943391	24.74
1.Ahemdabad	23002	0.60
2.Bangalore	53298	1.40
3.Bombay	226879	5.95
4.Calcutta	152331	4.00
5.Delhi	282940	7.42
6.Hyderabad	89355	2.34
7.Madras	115586	3.03
"B-1" Cities	299191	7.85
"B-2" Cities	697135	18.28
"C" Cities	1593931	41.81
Others	279002	7.32
Total	3812650	100.00

2.11. It is observed from the data in the above table that around .25 per cent of the regular Central Government Employees were posted in seven "A" Class Cities. Maximum (7.42 per cent) were reportedly working in the Capital City of Delhi, followed by Bombay (5.95 per cent), Calcutta (4.00 per cent). 41.81% of the employees were working in "C" class cities and around 26% in "B"

class cities. The dispersal of Central Government Employees according to the pay-ranges in 'A' Class cities could be seen from data given in the Annexures 3.1, 3.2 and 3.3 appended with this report.

STATE-WISE SPREAD OF CENTRAL GOVERNMENT EMPLOYEES:

2.12 The State-wise locations of Central Government Employees both for the year 1990 & 1991 have been shown in the table-10. The data presented in this table have the following limitations:

The Census returns are usually collected direct from the employing establishments. The area jurisdiction of these establishments is considered as the basis. However, in the case of some major Ministries\Departments their jurisdiction posed certain administrative difficulties. For example, some reporting establishments who actually render data\information in the prescribed Census forms under the Ministry of Railways and the Min. of Communications cut-across the state boundaries. The data collected from these establishments in fact is not necessarily belonging to the areas where these establishments are located but in many cases the Central Government Employees employed by such establishments as per their work distribution belong to other state location also.. Hence the results obtained and presented in this report, particularly in the table-10, have to be viewed with due caution. However attempts have been made to bifurcate to the extent possible.

Secondly, some establishments who employ sizable number of employees deploy their personnel on need basis to other state and their employees constantly keep moving from one location to other. The apportionment of such employees to different state has been made on the basis of past trends. Further, it is clarified that the mobile personnel (civilian para military forces) engaged by Central Organisations such as Central Reserve Police Force (CRPF), Border Security Force (BSF), Central Industrial Security Force (CISF), Indo Tibetan Border Force (ITBF) & Assam Rifles have been shown in the Census data in Table-10 under the States where the Headquarter of such establishments were located.

Table-10

 DISTRIBUTION OF CENTRAL GOVERNMENT EMPLOYEES IN
 VARIOUS STATES.

sl. No.	State\Union Territory	Regular Central Government Employment in			
		1990		1991	
		No.	%age	No.	%age
1	2	3	4	5	6
1.	Andhra Pradesh	242291	6.42	245779	6.45
2.	Assam	101482	2.69	101168	2.66
3.	Bihar	218019	5.78	217595	5.71
4.	Gujarat	140736	3.73	142189	3.73
5.	Haryana	39037	1.04	37246	0.98
6.	Himachal Pradesh	20310	0.54	20396	0.54
7.	J & K	32726	0.87	36322	0.95
8.	Karnataka	132870	3.52	129837	3.41
9.	Kerala	94907	2.52	94050	2.47
10.	Madhya Pradesh	221296	5.87	216512	5.68
11.	Maharashtra	540700	14.33	541899	14.21
12.	Manipur	2549	0.07	3264	0.08
13.	Meghalaya	19972	0.53	20440	0.54
14.	Nagaland	5006	0.13	5181	0.14
15.	Orissa	67665	1.80	73654	1.93
16.	Punjab	95767	2.54	98892	2.59
17.	Rajasthan	187569	4.97	192115	5.04
18.	Sikkim	337	0.01	382	0.01
19.	Tamil Nadu	271066	7.18	287945	7.55
20.	Tripura	10111	0.27	11151	0.29
21.	Uttar Pradesh	525492	13.92	526453	13.81
22.	West Bengal	492335	13.05	491517	12.89
23.	Andaman & Nicobar	1576	0.04	1603	0.04
24.	Arunachal Pradesh	1907	0.05	1931	0.05
25.	Chandigarh	16926	0.45	18106	0.47
26.	Delhi	278665	7.38	282940	7.42
27.	Goa, Daman & Diu	6062	0.16	6103	0.16
28.	Mizoram	836	0.02	1204	0.03
29.	Pondicherry	4122	0.11	4772	0.12
30.	Mission Abroad	2059	0.06	2004	0.05
Total		3774396	100.00	3812650	100.00

An analysis of table-10 shows that largest concentration of Central Government Employees was in Maharashtra (14.21%) followed by Uttar Pradesh (13.81%), West Bengal (12.89%), Tamil Nadu (7.55%), Delhi (7.42%), Andhra Pradesh (6.45%), Bihar (5.71%), Madhya Pradesh (5.68%) and Rajasthan (5.04%). In the remaining states /U.Ts the proportion was less than 5%.

TRENDS IN CENTRAL GOVERNMENT EMPLOYMENT;

3.1 The trend observed in Central Government Employment since 1961 is presented in Table-11.

Table-11

TREND IN CENTRAL GOVERNMENT EMPLOYMENT.
(1961 to 1991)

As on 31st march	Central Govt. Employment (Regular+Non-regular)	Index of Employment (base 100 in 1961)	
	Number (in lakhs)	%age rise over previous year.	
1	2	3	4
1961	20.24	-	100.00
1962	21.56	2.96	102.96
1963	23.40	8.95	112.18
1964	25.36	7.96	121.11
1965	23.37	3.98	125.93
1966	27.10	2.77	129.42
1967	27.46	1.33	131.14
1968	27.93	1.71	133.38
1969	28.07	0.50	134.05
1970	28.51	1.56	136.15
1971	29.21	2.46	139.49
1972	30.56	4.62	145.94
1973	31.58	3.34	150.81
1974	32.20	1.96	153.77
1975	32.72	1.61	156.26
1976	33.43	2.17	159.65
1977 *	-	-	-
1978	33.93	1.50	162.03
1979	34.77	2.48	166.05
1980	36.78	5.78	175.64
1981	37.63	2.31	179.70
1982	38.45	2.18	183.62
1983	39.27	2.13	187.54
1984	40.05	2.00	191.26
1985-87 *	-	-	-
1988	40.81	1.90	194.89
1989	41.18	0.91	203.46
1990	41.15	-0.03	203.31
1991	41.60	1.09	205.53

* Data not available

The data in table-11 indicate that Central Government Employment has maintained a steady increase in past 31 years (1961 to 1991).

TRENDS OF REGULAR EMPLOYMENT IN MAJOR MINISTRIES;

3.2 The changes in the number of regular Central Government Employees as observed in the three major Ministries viz. Railways, Communications & Defence and in the other Ministries \Departments grouped together since 1971 are shown in the following table-12:

Table 12

TREND OF EMPLOYMENT IN MAJOR MINISTRIES
(1971 TO 1991)

Year (As on on 31st March)	Employment in major Ministries (no. in Lakhs)				
	Railways	Communications	Defence (Civilian)	Others	Total
1	2	3	4	5	6
1971	13.74 (1.48)	3.86 (4.52)	4.74 (0.21)	4.68 (4.26)	26.99 (1.89)
1972	13.90 (1.10)	3.93 (1.81)	4.87 (2.74)	4.81 (3.44)	27.51 (1.93)
1973	14.11 (1.51)	3.98 (1.27)	4.88 (0.20)	5.61 (16.63)	28.58 (3.98)
1974	14.32 (1.49)	4.13 (3.77)	4.81 (-1.43)	5.86 (4.46)	29.12 (1.89)
1975	14.41 (0.63)	4.39 (6.30)	4.90 (1.87)	6.00 (2.39)	29.70 (1.99)
1976	14.57 (1.11)	4.54 (3.42)	4.91 (0.20)	6.43 (7.17)	30.45 (2.52)
1977*					
1978	14.71 (0.96)	4.81 (5.96)	4.97 (1.22)	6.52 (1.40)	31.01 (1.84)
1979	14.97 (1.77)	5.01 (4.16)	5.09 (2.41)	6.64 (1.84)	31.71 (2.26)
1980	15.53 (3.74)	5.33 (6.39)	5.15 (1.18)	7.20 (8.43)	33.21 (4.73)
1981	15.72 (1.22)	5.71 (7.13)	5.20 (0.97)	7.44 (3.33)	34.07 (2.59)
1982	15.75 (0.18)	6.13 (7.26)	5.24 (0.77)	7.66 (2.96)	34.78 (2.02)

(Table-12 Contd.)

1	2	3	4	5	6
1983	15.83 (0.51)	6.45 (5.32)	5.34 (1.98)	7.80 (1.83)	35.42 (1.83)
1984	15.95 (0.76)	6.61 (2.48)	5.37 (0.56)	8.21 (5.26)	36.14 (2.03)
1988	16.20 (1.57)	6.41 (-3.03)	5.38 (0.14)	9.00 (9.62)	36.99 (2.38)
1989	16.27 (0.40)	6.51 (1.54)	5.42 (0.67)	9.28 (3.16)	37.48 (1.31)
1990	16.49 (1.35)	6.57 (0.92)	5.38 (-0.74)	9.30 (0.22)	37.74 (0.69)
1991	16.55 (0.36)	6.64 (1.06)	5.26 (-0.02)	9.68 (4.08)	38.13 (1.03)

Note: Bracketed figures represent percentage increase/decrease over previous year upto 1991. But the figures in brackets against 1980 are over previous two years and similarly figures shown against 1988 are over previous four years for obvious reason that the Census reports for the years 1979, 1985, 1986, 1987 were skipped.

TRENDS OBSERVED FOR CERTAIN FEATURES OF REGULAR CENTRAL GOVERNMENT EMPLOYMENT:

3.3 In the past two decades certain important features of regular employees have been noticed through the trends emerging out of the data thrown by the Census Enquiries. These relate to the analysis of employees by sex, status & tenure of the posts which were held by Central Government Employees. The data in the following table presents summary results:

employees has been steadily increasing during the period 1970-1991. Their proportion in the total Central Government employment improved from 2.4 percent in 1970 to 7.56 percent in 1991. It is also seen that Central Government employees in larger proportions are now holding permanent status in the Government posts. The ratio of gazetted to non-gazetted officers which was as high as 21 in 1970 has come down to 27.

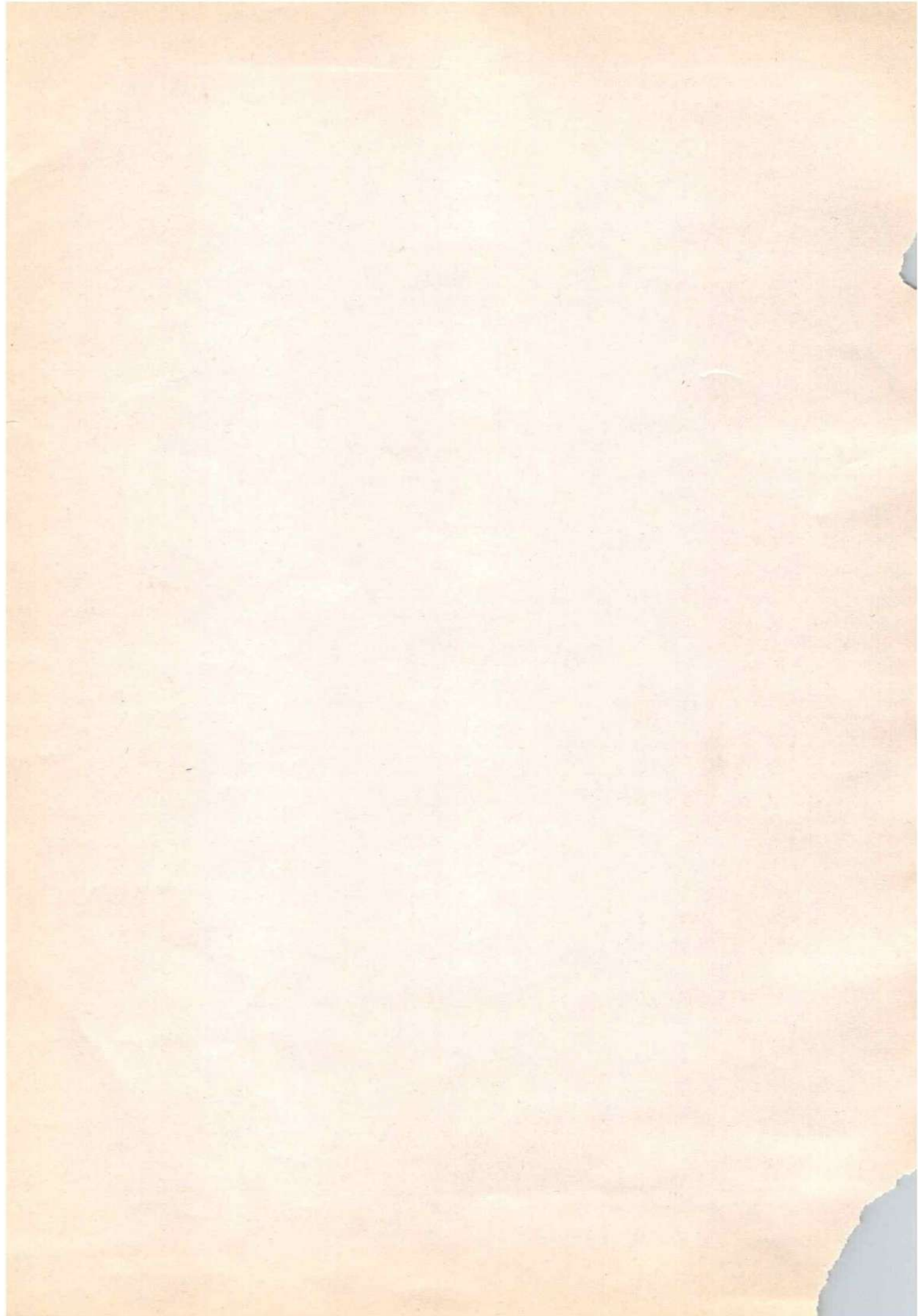
Table -13

 PERCENTAGE DISTRIBUTION OF EMPLOYEES BY SEX, STATUS
 (1970-1991)

Census Enquiry Total for the Employ- ment year (in lakhs)	No. of women employees	%age of women to total employees	%age of permanent employment to total	Ratio to Gazetted Non- Gazetted employees	
1	2	3	4	5	6
1971	26.99	67369	2.51	74.0	49
1972	27.51	70874	2.58	75.0	48
1973	28.58	72879	2.55	76.0	46
1974	29.12	80371	2.76	77.0	45
1975	29.70	84051	2.83	77.0	44
1976	30.45	99272	3.26	77.0	42
1978	31.01	102321	3.30	77.0	41
1979	31.71	107172	3.38	77.0	39
1980	33.21	117139	3.53	78.0	38
1981	34.07	124032	3.64	78.0	36
1982	34.78	132010	3.80	78.0	35
1983	35.42	136598	3.86	79.0	35
1984	36.14	142011	3.93	82.0	33
1988	36.99	238984	6.46	86.0	30
1989	37.48	247158	6.60	89.0	30
1990	37.74	283380	7.52	92.0	27
1991	38.13	288999	7.58	93.4	27

It is interesting to note that the proportion of women employees has been steadily increasing during the years under review. Their proportions in the total Central Government Employment improved from 2.4 percent in 1970 to 7.58 percent in 1991. It is also seen that Central Government Employees in larger proportions are now holding permanent status in the Government posts. The ratio of Gazetted to Non-Gazetted Officers which was as high as 51 in 1970 has come down to 27.

ANNEXURES



LIST OF ANNEXURES

No.	Description
1	2
1.1	Form CG - I Distribution of Central Government Employees (Excluding Casual Labour) by Pay-range.
1.2	Form CG - IA Details in respect of Staff Employed in Class A, B-1, B-2 and 'C' Cities.
1.3	Form CG - II Distribution of Central Government Employees (Regular Staff only) by Category/Class of Post.
1.4	Scope, Coverages, Concepts and Definitions adopted under Census.
1.5	List of Classified Cities.
2.1	Ministry/Department-wise Distribution of Regular Central Government Civilian Employees by Status as on 31st March, 1990 and 1991.
2.2	Distribution of Central Government Employees by Ministry/Deptt. and their attached/subordinate offices as on 31st March 1991).
2.3	Distribution of Central Government Employees according to major departments and Pay-ranges as on 31st March, 1991
3.1	Distribution of Central Government Employees (as on 31st March, 1990 1991 by Pay-ranges and Class 'A' Cities.
3.2	Distribution of Central Government Employees as on 31st March, 1991) by Pay-ranges and Class 'B-1' Cities.
3.3	Distribution of Central Government Employees as on 31st March, 1991 by Pay-ranges in Class 'B-2' Cities.

State Code

Deptt Code

DISTRIBUTION OF CENTRAL GOVT. EMPLOYEES (EXCLUDING CASUAL LABOUR) BY PAY RANGES
***(BASIC PAY) AS ON 31st MARCH, 1991**
 (Return in respect of total Staff Employed)

Name of Office.....

Full Address.....

Location.....

Name of Ministry/Department.....
to which attached

Sl. No.	Monthly Pay से कम Ranges* (Basic Pay Ranges)	REGULAR STAFF				Total (Cols. 2 to 5)	Regular Staff**	Total regular and Non- regular Staff (Cols. 6 & 7)	Total regular employees of the previous year i.e., as on 31-3-90 ¹ corre- sponding to Col. 6
		Non-Gazetted		Gazetted					
		Men	Women	Men	Women				
1	2	3	4	5	6	7	8	9	
01	Below 800								
02	800—949								
03	950—1099								
04	1100—1199								
05	1200—1349								
06	1350—1499								
07	1500—1749								
08	1750—1999								
09	2000—2299								
10	2300—2599								
11	2600—2999								
12	3000—3499								
13	3500—4499								
14	4500—5499								
15	5500—6499								
16	Rs. 6500 & above								
17	Total								

FOR INDIAN OFFICES ABROAD ONLYNo. of Casual Labour.....
(Please see definitions given overleaf)1. No of locally recruited staff (included in col 7 above).....
2. Their consolidated Monthly Pay (Rs).....

*In addition to return in form CG-1, a separate return in form CG-1A should also be rendered in case either the reporting establishment or any part of it is located in any of the Class A, B-I, B-2, or C cities (See list on the back of CG-1A)

NOTE :—The information furnished in this return should be consistent with that in C.G.-II, particularly total figures for 'Gazetted' and 'Non-Gazetted'.

Code not to be filled in by Establishment.

State Code

Deptt. Code

City Code

Form-C.G.-IA

DETAILS IN RESPECT OF STAFF EMPLOYED IN CLASS A, B-1, B-2 AND 'C' CITIES* AS ON 31ST MARCH-1991
(Separate return in respect of each City enumerated overleaf)

Name of City.....
 Name of Office.....
 Full Address.....
 Location.....

Class of City.....

Name of Ministry/Department.....
 to which attached.....

Sl. No.	Monthly Pay (Basic Pay)* Ranges (Rupees)	REGULAR STAFF				Total (cols 2) to 5)	Non-regular Staff	Total Regular and non-regular (col. 6 & 7)	Total Regular employees of the previous on 31-3-90
		Non-Gazetted		Gazetted					
		Men	Women	Men	Women				
0	1	2	3	4	5	6	7	8	9
01	Below 800								
02	800—949								
03	950—1099								
04	1100—1199								
05	1200—1349								
06	1350—1499								
07	1500—1749								
08	1750—1999								
09	2000—2299								
10	2300—2599								
11	2600—2999								
12	3000—3499								
13	3500—4499								
14	4500—5499								
15	5500—6499								
16	Rs 6500 & above								
17	Total								

*List of Cities given overleaf.

*Basic pay should be recorded as on 31st March, 1991 and should include personal or special pay (on the basis of implementation of Fourth Pay Commission's recommendations) if any, but exclude dearness and other allowances.

*This includes work-charged personnel and staff paid from contingencies. Please see definition given at the back of form C.G.-I

No.....Date.....

Forwarded to Employment Exchange.....

Note—Code not to be filled in by the Establishments.

Signature of Forwarding Authority

Designation.....

State Code	Deptt. Code
------------	-------------

Form C.G.-II.

DISTRIBUTION OF CENTRAL GOVERNMENT EMPLOYEES (REGULAR STAFF ONLY) BY CATEGORY/CLASS OF POST AS ON 31st MARCH, 1991

Name of Office.....

Full address.....

Location.....

Name of Ministry/
Department to
which attached

Code	Category of Post	No. of Persons who are permanent in post held		No. of persons who are Temporary of Officiating in the post held				Total (Cols. 2 to 7)	No. of persons included in Col. 4 & 5 who are on deputation from State Government	No. of Sch. Caste/Tribe employees include in col. 8		Total Regular employee on the previous year i.e. as on 31-3-90 (Corresponding in Col. 8)
				Permanent in any other post		Not permanent in any other post				Sch. Caste	Sch. Tribe	
		Men	Women	Men	Women	Men	Women					
0	1	2	3	4	5	6	7	8	9	10	11	12
	(I) GAZETTED											
11	Group 'A'											
12	Group 'B'											
13	Sub-Total I											
21	NON-GAZETTED Group 'B'											
27	Group 'C'											
23	Group 'D'											
24	Sub-Total II											
	Grand Total(I+II)											

No.....

Signature of forwarding authority.....

Forwarded to the Employment Exchange.....

Designation.....

Code not to be filled in by Establishment.

Note:—The information furnished in this return should be consistent with that in C.G.I. particularly total figures for "Gazetted" "Non-Gazetted I".

ANNEXURE-1.4

Scope, Coverage, Concepts and Definitions Adopted under the Census.

A. SCOPE AND COVERAGE

The Census of Central Government Employees cover all persons actually holding on the date of census, civilian post in and under the Central Government, whose pay and allowances, honorarium or any other remuneration, etc., are paid out of the consolidated fund of India. These employees include the following categories of personnel holding either gazetted or non-gazetted posts;

- (i) Permanent employees of Central Government;
- (ii) Temporary employees of Central Government;
- (iii) State Government Employees on deputation to the Central Government;
- (iv) Honorary employees of the Central Government in receipt of honorarium;
- (v) Regular work-charged employees subject to discharge on not less than one month's notice;
- (vi) Part-time employees of the Central Government subject to discharge on not less than one month's notice;
- (vii) Employees paid out of contingencies subject to discharge on not less than one month's notice;
- (viii) Whole-time or part-time employees in Indian Embassies and Missions abroad, including locally recruited staff subject to discharge on not less than one Month's notice; and
- (ix) Employees of ad-hoc committees setup by the Central Government.

B. CONCEPTS AND DEFINITIONS

1. Regular Staff.

- (i) Permanent Employees. One who holds a Central or State Govt. post substantively on the date of the Census.
- (ii) Temporary Employees. The Employees who has not been declared permanent in the post he is holding or in any other substantial post.

2. Non-Regular Staff

This category includes the following types of personnel.

(i) Work charged Personnel

Persons appointed on a long or short term basis who do not form part of the regular establishments and who have no regular scales of pay but whose pay is met out of the regular funds of the Government of India.

(ii) Contingency Staff

Persons not belonging to the regular establishment and not paid out of the regular funds of the Government of India but paid from contingencies who are in receipt of fixed amounts having no scale of pay;

(iii) Locally recruited Staff

Persons recruited for service in the Indian Embassies and Missions abroad who do not belong to regular establishments and are in receipt of consolidated emoluments not comparable with the basic pay-ranges applicable to the regular establishments.

3. Pay

'Pay' means basic pay only and excludes personal or special pay on the date of the Census.

4. Casual Labour

Persons employed for short period and paid piece-wages and contract labour. (This category is not covered by the Census).

ANNEXURE-1.5

LIST OF CLASS 'A', 'B-1', 'B-2' AND 'C' CITIES

CLASS 'A'

Ahmedabad(UA), Bangalore(UA), Bombay, Calcutta(UA), Delhi(UA)
Hyderabad(UA), Madras(UA).

CLASS 'B-1'

Indore, Jaipur(UA), Lucknow(UA), Madurai(UA), Nagpur(UA)
Kanpur(UA), Pune(UA).

CLASS 'B-2'

Agra(UA), Allahabad(UA), Amritsar, Bareilly, Bhopal, Calicut(UA),
Cochin(UA), Coimbatore(UA), Gwalior(UA), Guwahati, Hubli-Dharwad,
Jabalpur(UA), Jalandhar, Jamshedpur, Jodapur, Kalyan, Ludhiana,
Meerut(UA), Mysore(UA), Nasik, Patna(UA), Ranchi(UA), Rajkot,
Sholapur(UA), Surat(UA), Srinagar(UA), Trivandrum(UA),
Vadodara(Baroda)(UA), Vijayawada(UA), Varanasi(UA),
Vishakhapatnam(UA).

CLASS 'C'

ANDHRA PRADESH-Adilabad, Adoni, Anakapalli, Anantpur, Bodhan,
Bapatla, Bheemavaram, Chirala, Chittoor, Cuddapah, Chilakaluripet,
Dharmavaram, Binru, Gudivada, Guntakal, Guntur, Hindupur, Jagtial,
Jangaom, Kakinada, Kadiri, Khammam, Karimnagar, Kothagudem,
Karnool, Machilipatnam, Madanapalle, Mahbubnagar, Nalgonda,
Nandyal, Narsaraopet, Nellore, Nizamabad, Ongole, Podhatu,
Pinnur, Rajamundry(UA), Ramagundam, Srikakulam, Tenali,
Tadepalligudem, Tadpatri, Tinnku, Srikalahasti, Tirupathi,
Vizianagaram, Warrangal, Yemmiganur.

ASSAM-Dibrugarh, Dubri, Jorhat, Karimganj, Nawagaon, Silchar,
Tejpur, Tinsukia.

BIHAR-Arrah, Barauni, Begusarai(UA), Bettiah, Bhagalpur, Bihar,
Bokaro Steel City (UA), Chhaptra, Daltonganj, Darbhanga, Dehri,
Deoghar, Dhanbad, Gaya, Giridhi, Hazari Bagh, Hajipur, Jamalpur,
Katihar(UA), Kishanganj, Mokameh, Motihari(UA), Munger,
Muzaffarpur, Patratu, Purnia (UA), Saharsa, Sasaram, Siwan.

CHANDIGARH-Chandigarh.

GOA, DAMAN AND DIU- Margao (UA), Marmugao.

GUJARAT-Amreli(UA), Anand, Bharuch (UA), Bhavnagar (UA), Bhuj
(UA), Botad (UA), Doraji (UA), Dhrangadhra, Dohad (UA), Gandhidham
(UA), Gandhinagar, Godhra, Gonda (UA), Jamnagar (UA), Jetpur (UA),
Junagarh (UA), Kalol, Kambhat, Mehsana (UA), Mahuva (UA), Mora,
Nadiad, Nawasri (UA), Palampur, Patan (Mehesana), Porbander (UA),
Sidhpur (UA), Upleta, Valsad (UA), Wadhwan (UA).

HARYANA-Ambala, Ambala (UA), Bhiwani, Faridabad, Gurgaon (UA),
Hansi, Hissar (UA), Jind, Kaithal, Karnal, Panipat, Rewari,
Rohtak, Sirsa, Sonipat, Thaneswar, Yamuna Nagar (UA).

HIMACHAL PRADESH-Shimla.

JAMMU & KASHMIR-Jammu (UA).

KARNATAKA-Bagalkot, Belgaum (UA), Bellary, Bhadravati (UA), Bidar, Bijapur, Champatna, Chikmagalur, Chitradurga, Davangere, Gadag-Betgeri, Gangwati, Gulbarga, Harihar, Hassan, Hospet (UA), Kolar Gold Field (UA), Kolar, Mandya, Mangalore (UA), Rabkav Banhatti, Raichur, Ranibenur, Shimoga, Tumkur.

KERALA-Allepey, Badagara, Cannanore (UA), Changenacherry, Kasyamkulam, Kottayam, Manjeri, Palghat (UA), Quilon (UA), Tellicherry (UA), Trichur (UA), Thiruvalla.

MADHYA PRADESH-Bhind, Bilaspur, Burhanpur, Chattarpur, Chhindwara, Damoh(UA), Dewas, Dhamtari, Durg, Bhilai Nagar (UA), Guna, Hoshangabad, Itan-i-Bhilekedi (UA), Jagdalpur, Khandwa, Kargone, Korba Mandsaur, Rewa (UA), Mhow (UA), Moren, Murwara (UA), Nagda, Neemuch (UA), Raigarh (UA), Raipur, Rajhara, Jharandutta, Rajandagaon, Ratlam (UA), Rewa, Sagar (UA), Satna (UA), Sehore, Seoni, Shivpuri, Ujjain (UA), Vidisha.

MANIPUR-Imphal.

MAHARASHTRA-Achalpur, Ahmednagar, Akola, Aket, Amalner, Amrawati, Aurangabad (UA), Ballarpur, Barshi, Bhandara, Jonna, Bhiwandi, Bhusawai (UA), Bid, Chatisgaon, Chandrapur, Dhulia, Gondiya, Hingangha, Ichalkaranga, Jorgaon, Jalna, Karad, Khamangaon, Kolhapur (UA), Latur, Malagaon, Manmad, Nanded, Mandurhar, Pondharpur, Parbhani, Sangli (UA), Satara, Shirirampur, Thane (UA), Ulhas Nagar (UA), Udgir, Wardha, Yavatmal.

MEGHALAYA-Shillong (UA).

MIZORAM-Aizwal.

ORISSA-Bolangir, Baleshwar, Berhampur, Bhadrak, Bhubaneshwar, Brajrajnagar, Cuttack, Jeypore, Jharsuguda, Puri, Rourkela (UA), Sambalpur (UA).

PONDICHERY-Pondicherry, Karaikal.

PUNJAB-Abohar, Batala, Bhatinda, Firozpur, Hoshiarpur, Kapurthala, Khanna, Malerkotla, Moga, Muktsar, Pathankot, Patiala(UA), Phagwara (UA), Rajpura.

RAJASTHAN-Ajmer, Alwar, Barmer, Beawar, Bharatpur, Bhilwara, Bikaner (UA), Bundi, Churu (UA), Chittorgarh, Fatehpur, Ganganagar, Hanumangarh, Kishangarh, Kota, Pali, Sardarshahar (UA), Sikar, Sujangarh, Swai Madhopur, Tonk, Udaipur.

TAMIL NADU-Ambur, Arkonam, Airupukhottai, Attur Bodinavakkaur, Chidambaram (UA), Cuddalore, Dharmapuram, Dindigul, Erode (UA), Gudiyattam (UA), Kadyanallur, Kambam, Kanchipuram (UA), Karaikudi (UA), Karur (UA), Kovilpatti, Kumbakonam (UA), Mannargudi, Mayiladuthmai, Mettupalaiyam, Nagapattinam (UA), Nagercoil, Neyveli (UA), Palani (UA), Paramahkudi, Pollach (UA), Pudukkotta, Rajapalliyam, Salem (UA), Shivakasi (UA), Srivilliputtur, Tenri-Allingaram, Thanjavur, Tindivanari, Tirchirapali (UA), Tiruchengodu, Tirunelveli (UA), Tiruppettur, Tiruppur (UA), Tiravanamalai, Tuticorin (UA), Udumalaipettai, Uthagamondalam, Valparai, Vaniyambadi (UA), Vellore (UA), Villuparam, Virudunagar.

TRIPURA-Agartala.

UTTAR PRADESH-Aligarh, Amroha, Azamgarh, Bahraich, Ballia, Banda, Bela, Pratapgarh, Bara Banhi (UA), Basti, Bijnaur, Badaun, Bulandshahr, Chandausi, Dehra Dun (UA), Deoband, Deoria, Etah, Etawah, Faizabad (UA), Farrukhabad-cum-Fatehgarh (UA), Fatehpur, Firozabad, Ghaziabad (UA), Ghazipur, Gonda, Gorakhpur (UA), Haldwani-cum-Kathgodam (UA), Hapur, Haldoi, Haldwar, Khurja, Lakhimpur, Mathura (UA), Mainpuri, Maonath, Moradabad (UA), Muzaffarnagar, Nagina, Najibabad, Orai, Pilibhit, Rae-Bareilly, Rampur, Roorkee (UA), Sultanpur, Tanda, Unnao.

WEST BENGAL-Asansol (UA), Behrampur (UA), Balurghat (UA), Bangaon, Bankura, Barddhaman, Basihat, Chakdaha, Chittaranjan (UA), Cooch Behar (UA), Debgram, Darjeeling, Durgapur, English Bazar (UA), Howrah (UA), Jalpaiguri, Kharagpur (UA), Krishnanagar, Midnapur, Nabadwip (UA), Pruliya, Raniganj (UA), Rajaghat (UA), Santipur, Siliguri.

ANDAMAN NICOBAR-Port Blair.

Note:Basis of classification - H.R.A.

ANNEXURE - 2.1

Ministry\Department-wise distribution of regular Central Government Civilian Employees
by Status as on 31st March, 1991

Sl.no	Ministry\Department	Number of employees(Regular) as on March '91			Number of employees(Regular) as on March, 1990		
		Non-Gazetted	Gazetted	Total	Non-Gazetted	Gazetted	Total
1	2	3	4	5	6	7	8
1	Agriculture	11571	1458	13029	13190	1674	14864
2	Atomic Energy	22529	12046	34575	22529	12046	34575
3	Civil Aviation	15879	2150	18029	15858	2154	18012
4	Commerce	11149	1966	13115	12389	2198	14587
5	Communication	647565	16013	663578	641169	16006	657175
6	Defence	512038	14493	526531	523329	14813	538142
7	Electronics	890	513	1403	963	412	1375
8	Energy	4495	1106	5601	4463	1105	5568
9	Environment and Forest	4090	421	4511	4090	421	4511
10	External Affairs	4428	995	5423	2846	819	3665
11	Finance	178278	18398	196676	173917	17679	191596
12	Food & Civil Supplies	3175	693	3868	2217	284	2501
13	Health & Family Welfare	19444	2616	22060	18342	2316	20658
14	Home Affairs	374644	15517	390161	368111	15461	383572
15	Human Resource Development	10136	933	11069	10108	918	11026
16	Indian Audit & Accounts	55322	4808	60130	48985	5384	54369
17	Industry	6878	908	7786	7010	856	7866
18	Information & Broadcasting	24917	3652	28569	24640	3590	28230
19	Labour	7042	1019	8061	7363	954	8317
20	Law and Justice	2417	848	3265	1695	380	2075
21	Petroleum & Natural Gas	379	133	512	341	271	612
	Chemical Production						
22	Planning	4763	487	5250	4914	558	5472
23	Railways	1640408	14577	1654985	1635186	14108	1649294
24	Rural Development	1678	611	2289	1678	611	2289
25	Science & Technology	16528	1231	17759	16163	1034	17197
26	Space	11576	5588	17164	8349	6878	15227
27	Steel & Mines	10089	2024	12113	10205	2021	12226
28	Surface Transport & Shipping	6038	688	6726	5616	858	6474
29	Tourism	356	73	429	359	63	422
30	Urban Development	34399	4191	38590	30189	4084	34273
31	Water Resources	11593	2091	13684	12155	2151	14306
32	Welfare	751	299	1050	583	289	872
33	Others	21324	3335	24659	10033	3015	13048
	Total	3676769	135881	3812650	3638985	135411	3774396

ANNEXURE - 2.2

Distribution of Central Government Employees by Ministry\Department and their Attached\Subordinate Offices as on 31st March, 1991

Ministry\Department	No. of Employees		Total		Total Col.4 & 5
	Non-Gazetted	Gazetted	Regular	Non-regular	
1	2	3	4	5	6
I. Agriculture					
1 (a) Deptt. of Agriculture and Cooperation	1225	358	1583	1	1584
(b) Deptt. of Agricultural Research and education	24	15	39		39
2. Delhi Milk Scheme	2269	53	2322		2322
3. Others	8053	1032	9085	1322	10407
Total	11571	1458	13029	1323	14352
II. Atomic Energy					
1. Deptt. of Atomic Energy	210	50	260		260
2. Others	22319	11996	34315	206	34521
Total	22529	12046	34575	206	34781
III. Civil Aviation					
1. Ministry Proper	192	43	235		235
2. Others	15687	2107	17794	75	17869
Total	15879	2150	18029	75	18104
IV. Commerce					
1.(a) Deptt. of Commerce	461	145	606		606
(b) Deptt. of Supply	145	33	178		178
2. Chief Controller of Export and Imports	5203	937	6140	8	6148
3. D.G. Commercial & Intelligence Statistics	443	20	463		463
4. Others	4897	831	5728	303	6031
Total	11149	1966	13115	311	13426
V. Communications					
1. Post	290619	2606	293225	298743	591968
2. Telecommunications*	356946	13407	370353		370353
Total	647565	16013	663578	298743	962321

*includes 6112 industrial workers.

VI. Defence					
1. Dept. of Defence, supply & Production & Research & Development & Others	512038	14493	5526531	9128	535659
Total	512038	14493	5526531	9128	535659
VII. Electronics					
1. Deptt. of Electronics Proper	484	249	733		733
2. Others	406	264	670		670
Total	890	513	1403	0	1403
VIII. Energy					
1.(a) Deptt. of Coal	150	52	202		202
(b) Deptt. of Power	187	118	305		305
(c) Deptt. of Non-Conventional Energy Source	172	40	212		212
2. Others	3986	896	4882	3198	8080
Total	4495	1106	5601	3198	8799
IX. Environment and Forest					
1. Dept. of Environment Forest & Wild Life	788	175	963		963
2. Botanical Survey of India	2328	116	2444		2444
3. Zoological Survey of India & Others	974	130	1104	114	1218
Total	4090	421	4511	114	4625
X. External Affairs					
1. Ministry Proper	1538	476	2014		2014
2. Others	2890	519	3409	347	3756
Total	4428	995	5423	347	5770
XI. Finance					
1.(a) Dept. of Economic Affair	1118	280	1398		1398
(b) Dept. of Expenditure	900	260	1160		1160
(c) Dept. of Revenue	1203	333	1536	28	1564
2. Controller of Defence accounts	30051	1158	31209	58	31267
3. Attached\Subordinate Offices & Deptt. Of Economics Affairs	32275	540	32815	237	33052
4. Income Tax	50383	5754	56137		56137
5. central Excise	42984	5400	48384		48384
6. Customs	10176	1638	11814		11814
7. Narcotics	2417	122	2539		2539
8. Others under C.B.E.C.	1966	610	2576		2576

9. Others	4805	2303	7108	4	7112
Total	178278	18398	196676	327	197003
XII. Food & Civil Supply					
1.(a)Deptt. of Food	545	167	712		712
(b)Deptt. of Civil Supply	2494	486	2980		2980
2.Others	136	40	176	5	181
Total	3175	693	3868	5	3873
XIII. Health & Family Welfare					
1.(a) Deptt. Of Health	441	111	552		552
(b) Deptt. of Family Welfare	159	37	196		196
2.Central Govt. Health Scheme	5711	1666	7377	19	7396
3. Others	13133	802	13935	155	14090
Total	19444	2616	22060	174	22234
XIV. Home Affairs					
1.Ministry Proper	2320	234	2554	8	2562
2. registrar General of India	5748	205	5953	2376	8329
3. Assam Rifles	48742	30	48772		48772
4. Indusatrial Security force	66903	487	67390		67390
5.Indo Tibet Border Police	26045	531	26576		26576
6. CRPF	149183	6948	156131		156131
7. Others	75703	7082	82785	151	82936
Total	374644	15517	390161	2535	392696
XV. Human Resource Development					
1.(a) Deptt. of Edn.	1000	252	1252		1252
(b) Women & Child Dev.	218	72	290		290
(c) Deptt. of Culture	286	72	358		358
(d) Deptt. of sports	191	75	266	154	420
(e) Deptt. of Arts	141	54	195		195
2.Archeological Survey of India	3993	137	4130	37	4167
3. Others	4307	271	4578	167	4745
Total	10136	933	11069	358	11427
XVI. Indian Audit & Accounts.	55322	4804	60130	86	60216
XVII. Industry					
1.(a)Deptt. of Industrial Development.	429	163	592	1	593
(b) Deptt. of Heavy Industry	196	52	248		248
(c) Development Commission Small Scale Industry	4302	320	4622	106	4728
2. Others	1951	373	2324	11	2335
Total	6878	908	7786	118	7904
XVIII. Information&Broadcasting					
1. Ministry Proper	282	74	356		356
2. All India Radio	11745	1742	13487	435	13922

3. Directorate General Doordarshan	4448	689	5137	22	5159
4. Directorate Advertising & Visual Publicity	756	180	936		936
5. Film Division	1170	134	1304		1304
6. Directorate of Field Publicity	1844	280	2124	28	2152
7. Press Information Bureau	855	161	1016	2	1018
8. Others	3817	392	4209	1465	567
Total	24917	3652	28569	1952	30521

XIX. Labour

1. Ministry Proper	429	102	531	5	536
2. Chief Labour Commission	934	152	1086	5	1091
3. Chief Advisor of Factories & Labour Institutes	266	82	348	5	353
4. Directorate General of Employment & Training	2394	431	2825		2825
5. Others	3019	252	3271	318	3589
Total	7042	1019	8061	333	8394

XX. Law and Justice

1. Deptt. of Legal Affairs & Legislative Deptt.	1137	618	1755		1755
2. Election Commission	185	53	238		238
3. Others	1095	177	1272	77	1349
Total	2417	848	3265	77	3342

XXI. Petroleum & Natural Gas

1. Deptt. of Petroleum & Natural Gas	231	72	303		303
2. Deptt. of Chemical Production	148	61	209		209
Total	379	133	512	0	512

XXII. Planning

1. Deptt. of Statistics	248	51	299		299
2. Others	4515	436	4951	6	4957
Total	4763	487	5250	6	5256

XXIII. Railways

1. Railway plant & other Office	9852	1635	11487		11487
2. Railway Protection Force	4669	30	4699		4699
3. Chittaranjan Locomotive Works	17496	261	17757		17757
4. Integral Coach Factory	16083	169	16252		16252
5. Rail Coach Factory Kapurthala	5541	141	5682		5682
6. Diesel Locomotive	8135	162	8297		8297
7. Diesel Component works	3192	88	3280		3280
8. Wheel & Axle Plants	1736	76	1812		1812
9. Railways (Open line &	1570693	11830	1582523		1582523

Construction).					
10. Metropolitan Transport Projects	3011	185	3196		3196
Total	1640408	14577	1654985	0	1654985
XXIV. Rural Development					
1. Deptt. of Rural Development	489	154	643		643
2. Others	1189	457	1646	2	1648
Total	1678	611	2289	2	2291
XXV. Science and Technology					
1. Deptt. of Science & Technology	404	197	601		601
2. Surveyer General of India	15128	515	15643	2203	17846
3. Others	996	519	1515	40	1555
Total	16528	1231	17759	2243	20002
XXVI. Space					
1. Deptt. of Space	316	176	492		492
2. Others	11260	5412	16672	29	16701
Total	11576	5588	17164	29	17193
XXVII. Steel & Mines					
1. (a) Deptt. of Steel	406	121	527		527
(b) Deptt. of Mines	185	45	230		230
2. Geological Survey of India	7702	1352	9054	1962	11016
3. Others	1796	506	2302	4	2306
Total	10089	2024	12113	1966	14079
XXVIII. Surface Transport					
1. M/o Surface Transport (proper)	641	190	831		831
2. M/o Shipping (Proper)	307	167	474		474
3. Deptt. of Light House & Light Ships	1263	87	1350	2	1352
4. Directorate General of Shipping & Subordinate Offices	3347	180	3527		3527
5. Others	480	64	544		544
Total	6038	688	6726	2	6728
XXIX. Tourism					
1. Ministry (proper)	168	57	225		225
2. Others	188	16	204	2	206
Total	356	73	429	2	431
XXX. Urban Development.					
1. Ministry (Proper)	361	112	473		473
2. Central Public Works Deptts.	18233	3763	21996	21962	43958
3. Dte. General of Printing & Controller of Stationary	13442	148	13590		13590
4. Others	2363	168	2531	536	3067

Total	34399	4191	38590	22498	61088
XXXI. Water Resources					
1. Ministry (proper)	611	122	733		733
2. Central Water Commission	5095	1153	6248		6248
3. others	5887	816	6703		6703
Total	11593	2091	13684	0	13684
XXXII. Welfare					
1. Ministry (proper)	315	100	415	0	415
2. Others	436	199	635	4	639
Total	751	299	1050	4	1054
XXXIII. Others					
Such as President Secretariat, Vice-President Secretariate Prime Minister Secretariate, Cabinet Secretariate, Lok Sabha Sectt. Rajya Sabha Sectt. Union Public Service Commision, etc.	21324	3335	24659	803	25462
GRAND TOTAL	3676769	135881	3812650	346965	4159615

ANNEXURE-2.3

Distribution of Central Government Employees according to Major Departments
and pay ranges as on 31st March 1991

Pay ranges (basic Pay)	Major Departments				Total	Percentage to Total
	Railways	Communications	Defence (Civilian)	Others		
1	2	3	4	5	6	7
Less than 800	148786	55407	36514	58710	299417	7.85
800 - 949	353079	133437	162345	152823	801684	21.03
950 - 1099	256038	154614	111753	146213	668618	17.54
1100-1199	147444	84185	51683	48491	331803	8.70
1200-1349	199598	74850	44237	102220	420905	11.04
1350-1499	160976	59172	41584	99894	361626	9.48
1500-1749	185899	52743	32763	124367	395772	10.38
1750-1999	91654	23828	13278	59939	188699	4.95
2000-2299	51882	12247	8797	53121	126047	3.31
2300-2599	25422	3984	6854	35852	72112	1.89
2600-2999	16646	4518	6569	28633	56366	1.48
3000-3499	10239	2078	5118	25752	43187	1.13
3500-4499	5196	1375	3489	21203	31263	0.82
4500-5499	1259	695	1025	6198	9177	0.24
5500-6499*	418	347	396	2399	3560	0.09
6500& above	449	98	126	1741	2414	0.06
TOTAL	1654985	663578	526531	967556	3812650	100.00
%age to total	43.41	17.40	13.81	25.38	100.00	

ANNEXURE-3.1

Distribution of Central Government Employees(as on 31st March, 1991) by
Pay-Ranges & Class 'A' Cities

Pay ranges	Name of City							Total Employees in 'A' Class Cities
	Ahmedabad	Bangalore	Bombay	Calcutta	Delhi	Hyderabad	Madras	
1	2	3	4	5	6	7	8	9
Less than 800	1174	3240	9092	6185	21447	3726	6378	51242
800 - 949	4078	9375	41019	22424	56362	18577	17499	169334
950 -1099	3485	7408	36986	24586	42923	20864	22812	159064
1100-1199	2008	3368	16019	13391	13892	6916	7410	63004
1200-1349	2048	5703	36666	17472	28945	10518	15540	116892
1350-1499	2056	5063	21285	18173	28408	8149	12853	95987
1500-1749	4617	6492	24360	21784	33755	8291	15918	115217
1750-1999	1219	3375	10003	8515	15108	4807	5635	48662
2000-2299	828	2575	8978	7419	12930	2734	3928	39392
2300-2599	547	1561	4878	4676	7752	1599	3479	24492
2600-2999	402	1760	5875	3152	6620	1154	1854	20817
3000-3499	313	1503	4261	2163	6847	1054	1204	17345
3500-4499	184	1311	3715	1493	5688	706	710	13807
4500-5499	16	405	2062	640	1188	143	183	4637
5500-6499	9	111	1168	167	481	63	69	2068
6500& above	18	48	512	91	594	54	114	1431
TOTAL	23002	53298	226879	152331	282940	89355	115586	943391

ANNEXURE-3.2

Distribution of Central Government Employees (As on 31st March, 1991)
By Pay-Ranges & B-1 Class Cities.

Pay ranges (basic Pay)	Name of the City									Total
	Indore	Jaipur	Lucknow	Madurai	Nagpur	Kanpur	Pune			
1	2	3	4	5	6	7	8	9		
Less than 800	440	2184	1460	1254	2908	6306	4205	18757		
800 - 949	822	4900	31849	6434	19543	9864	14861	88273		
950 - 1099	1208	8251	12031	3266	7111	8345	10570	50782		
1100-1199	213	1916	1390	1817	6051	4346	4861	20594		
1200-1349	390	2492	3199	2048	5809	6191	5334	25463		
1350-1499	634	2422	3755	1686	6394	5298	5517	25707		
1500-1749	722	3199	5494	1798	6826	3601	6872	28512		
1750-1999	165	2263	5424	667	4190	2024	2187	16920		
2000-2299	305	1730	1182	265	1568	1240	1805	8095		
2300-2599	83	712	1390	207	1009	853	1161	5415		
2600-2999	27	489	974	65	666	700	1380	4301		
3000-3499	70	354	1042	33	686	496	893	3574		
3500-4499	40	118	278	27	553	263	833	2112		
4500-5499	20	24	70	7	134	60	208	523		
5500-6499	4	6	0	4	25	16	46	101		
6500& above	1	6	0	2	19	10	24	62		
TOTAL	5144	31067	69538	19580	63492	49613	60757	299191		

ANNEXURE-3.3

Distribution of Central Government Employees (as on 31st March, 1991)
by pay-ranges and B-2 Class Cities

Pay ranges (basic Pay)	Name of city								
	Agra U.A.	Allahabad U.A.	Amritsar	Bareilly	Bhopal	Calicut U.A.	Cochin	Coimbatore	
1	2	3	4	5	6	7	8	9	
Less than 800	1236	8151	417	1097	552	338	974	394	
800 - 949	4470	18823	1251	4483	1862	1349	3836	2585	
950 - 1099	2224	12037	695	2912	1549	999	3400	1803	
1100-1199	895	3979	3	1769	514	978	1598	972	
1200-1349	1706	6737	417	2113	863	1016	2186	1808	
1350-1499	1472	7547	1530	1872	1060	447	1546	1019	
1500-1749	1112	9265	1668	1845	1134	886	2344	2017	
1750-1999	741	1378	139	1019	261	329	1020	967	
2000-2299	339	1166	139	802	212	186	586	537	
2300-2599	175	597	557	751	170	79	421	209	
2600-2999	38	547	417	546	143	93	486	193	
3000-3499	112	305	556	220	52	37	271	111	
3500-4499	38	319	0	129	78	23	219	103	
4500-5499	13	121	0	89	9	3	43	12	
5500-6499	4	56	0	4	5	1	22	2	
65,000 & above	0	28	0	4	3	0	11	2	
TOTAL	14575	71056	7789	19655	8467	6764	18963	12734	

Pay ranges (basic pay)	1																								
	10	11	12	13	14	15	16	17	Meerut U.A.	Ludhiana	Jodhpur	Jamshedpur	Jalandhar	Jabalpur U.A.	Dharwar	Gwalior	Hubli Dharwar	Jabalpur U.A.	Jamshedpur	Jodhpur	Ludhiana	Meerut U.A.			
Less than 800																									
800 - 949																									
950 - 1099																									
1100-1199																									
1200-1349																									
1350-1499																									
1500-1749																									
1750-1999																									
2000-2299																									
2300-2599																									
2600-2999																									
3000-3499																									
3500-4499																									
4500-5499																									
5500-6499																									
6500& above																									
TOTAL	8123	28637	84077	11110	2092	26472	6209	13358																	

Pay ranges (basic Pay)	Mysore U.A.	Nasik U.A.	Patna U.A.	Ranchi U.A.	Rajkot U.A.	Sholapur U.A.	Surat U.A.	Srinagar U.A.	Trivandrum
	18	19	20	21	22	23	24	25	26
Less than 800	743	1278	7285	435	521	1276	157	10	816
800 - 949	2855	5717	11562	2761	2616	4695	831	1570	3060
950 - 1099	1979	5527	5965	1272	5115	2982	657	644	4184
1100-1199	2065	2453	4080	385	2305	1597	461	409	1822
1200-1349	3388	3200	4326	737	4288	2012	424	936	2740
1350-1499	2210	2260	5837	566	3076	1910	259	585	3119
1500-1749	1570	1500	4943	1198	2987	1669	482	703	3554
1750-1999	557	520	2406	470	1597	924	240	171	1877
2000-2299	527	342	1161	617	993	448	240	7	2859
2300-2599	251	186	790	164	520	212	63	234	1297
2600-2999	209	132	598	293	357	57	55	117	857
3000-3499	174	109	267	83	162	28	53	175	972
3500-4499	148	54	140	152	95	26	19	175	1048
4500-5499	27	12	19	5	8	0	4	0	486
5500-6499	7	2	10	0	14	0	0	0	205
6500& above	7	2	0	3	0	0	0	0	39
Total	16717	23294	49389	9141	24654	17836	3945	5736	28935

Pay ranges (basic Pay)	Varodera (Baroda)	Vijayawada U.A.	Varanasi U.A.	Vishakapatnam U.A.	Guwahati	Total
1	27	28	29	30	31	32
Less than 800	3036	1346	2038	653	1284	42974
800 - 949	8172	11888	9214	8864	7793	168699
950 - 1099	7096	8324	3361	8034	3976	116519
1100-1199	3812	2422	4915	4845	2404	64769
1200-1349	3843	5876	4217	6097	1608	83034
1350-1499	2369	5023	1587	4982	2229	68122
1500-1749	4583	5036	2665	3842	563	72248
1750-1999	1667	1830	1858	917	247	27603
2000-2299	1732	1558	781	698	159	20314
2300-2599	1042	701	640	426	26	11628
2600-2999	521	755	878	376	34	9270
3000-3499	355	258	180	523	43	6032
3500-4499	216	130	219	259	41	4132
4500-5499	39	18	55	53	14	1148
5500-6499	55	3	32	0	3	454
6500& above	46	0	20		2	189
Total	38584	45168	32660	40569	20426	697135

